ILLINOIS COMMERCE COMMISSION

DOCKET No. 13-____

REVISED DIRECT TESTIMONY

OF

LEONARD M. JONES

Submitted on Behalf Of

AMEREN ILLINOIS COMPANY

d/b/a Ameren Illinois

December 17, 2013

TABLE OF CONTENTS

I. I	INTRODUCTION	1
A.	Witness Identification	1
В.	Purpose, Scope and Identification of Exhibits	2
II.	RATE OBJECTIVES AND RATE CLASSES	7
III.	REVENUE ALLOCATION	10
IV.	DISTRIBUTION TAX	17
V.	RATE DESIGN	26
A.	Uniformity Among Rate Zones	27
В.	Pricing for DS-3 and DS-4 +100 kV Supply Service	30
C.	Transformation Capacity Charge for RZ II DS-4 +100 kV Supply Service	32
D.	Pricing for DS-5 Lighting Service	33
E.	"Included In Rates" Uncollectible Values	34
F.	Summary of Prices and Revenues	35
VI.	TARIFF CHANGES	36
VII.	CONCLUSION	37

1		ILLINOIS COMMERCE COMMISSION
2		DOCKET No. 13
3		REVISED DIRECT TESTIMONY OF
4		LEONARD M. JONES
5		Submitted on Behalf Of
6 7	I.	Ameren Illinois INTRODUCTION
8		A. Witness Identification
9	Q.	Please state your name and business address.
10	A.	My name is Leonard M. Jones and my business address is One Ameren Plaza, 1901
11	Chou	teau Avenue, St. Louis, Missouri 63103.
12	Q.	By whom are you employed and in what capacity?
13	A.	I am employed by Ameren Illinois Company d/b/a Ameren Illinois ("Ameren Illinois",
14	"AIC	", or the "Company") as the Director of Rates and Analysis. I am responsible for
15	super	vising the administration and maintenance of AIC's tariffs, regulated pricing, the
16	devel	opment of AIC's cost of service studies, and coordinating activity on other regulatory
17	initia	tives.
18	Q.	Please describe your educational background and relevant work experience.
19	A.	Please see my Statement of Qualifications attached as an Appendix to this direct
20	testin	nony.
21	Q.	Are other witnesses testifying on behalf of Ameren Illinois in this proceeding?

- A. Yes. Mr. Ryan Schonhoff presents testimony concerning modifications to the Company's embedded cost of service study ("ECOSS") methodology, introduces a new temperature sensitive rate, and provides pricing methodology for various rate components (meter, customer, meter reassignment charge (Rate Zone ("RZ") I only), distribution delivery, transformation, reactive demand, and the rate limiter). Mr. Steven Martin presents testimony concerning the "revenue neutrality" of the Company's proposal and presents certain modifications to financial allocators required to separate Ameren Illinois costs into costs attributed to each Rate Zone.
- 29 B. Purpose, Scope and Identification of Exhibits
- 30 Q. What is the purpose of this filing?
- 31 A. The purpose of this filing is to initiate a rate redesign proceeding as prescribed by the
- 32 "Energy Infrastructure and Modernization Act" ("EIMA"), codified at Section 16-108.5(e) of the
- 33 Public Utilities Act ("the Act").
- Q. Does this filing propose to change the total amount of revenue requirement
- 35 recovered by AIC?
- A. No. Based on the advice of counsel, I understand Section 16-108.5(e) to call for revenue-
- 37 neutral reviews to a utility's rate design associated with its electric formula rates. Accordingly,
- 38 the AIC proposals presented in this proceeding are revenue-neutral, meaning AIC's proposals
- seek to adjust the methodology used to determine allocations of class cost of service, revenue
- 40 allocation among customer classes, and rate design of various price components, but do not
- 41 change the total revenue requirement AIC is authorized to recover. Instead, the changes address
- 42 <u>how</u> the revenue requirement is to be recovered from various customer classes and among the
- various RZs.

44 Q. What is the purpose of your direct testimony?

A. The purpose of my testimony is to discuss various elements of AIC's recommended electric rate design and to provide the supporting analysis. Specifically, I will testify concerning:

(1) AIC's overall pricing objectives and the various considerations in developing the pricing methodology included in this filing; (2) AIC's proposed revenue allocation among the various customer classes; (3) AIC's proposed rate design methodology for adjusting Distribution Tax Charges; and, (4) AIC's proposed tariff changes necessary to effectuate the changes presented in the proceeding.

52 Q. What pricing basis does your rate design proposal use?

A. The redesign proposal is modeled using the baseline prices proposed in supplemental direct testimony¹ filed by the Company in its pending formula rate update proceeding, Docket No. 13-0301. These prices are to be effective January 2014. Use of the proposed prices from Docket No. 13-0301 provides a current and realistic starting point for modeling any subsequent rate design modifications. The focus of this proceeding is on methodology rather than on determining a specific final price value. The current cost of service, revenue allocation and rate mitigation, and component pricing process uses the methodology approved in Docket Nos. 09-0306 (cons.). Thus, all cost of service, revenue allocation and rate mitigation, and component prices have been updated in the initial formula rate proceedings, Docket No. 12-0001 and Docket No. 12-0293, but the methodology is consistent with that approved in Docket Nos. 09-0306 (cons.). The rate redesign proposals presented herein seek to modify some of cost of service,

¹ Supplemental direct testimony of Mr. Ronald Stafford submitted June 5, 2013 and Supplemental direct testimony of Mr. Ryan Schonhoff submitted June 17, 2013, both reflecting changes required due to the passage of P.A. 98-0015.

- revenue allocation and rate mitigation, and component pricing methodologies presently used in formula rate proceedings.
- 66 Q. Please summarize how the rate design proposals in this case were developed.
- Mr. Martin provides the basis for allocating AIC's revenue requirement among Rate A. 67 Zones, and highlighting changing from static allocation factors to variables that can be refreshed 68 annually. Mr. Schonhoff receives the Rate Zone level revenue requirements from Mr. Martin 69 and performs a class cost of service study, the process by which each rate class is assigned costs. 70 I receive class cost of service inputs from Mr. Schonhoff and compare the results against present 71 rate levels. Rates that recover cost of service are desired, but such movement is tempered if 72 movement to cost of service presents too great of a change at one time. I present a revenue 73 allocation and rate mitigation methodology to evaluate movement to cost of service, and limit 74 such movement if necessary. I also provide a process to determine if pricing for a class of 75 76 customers similar among Rate Zones should be consolidated into single tariff pricing. The process evaluates similarity of costs and prices among Rate Zones. Once class revenue 77 allocation targets are developed, individual component prices are determined. Mr. Schonhoff 78 79 and I both provide recommendations concerning various price components, and use cost of service as the guidepost to establish pricing. 80
- 81 Q. When will the changes in the methodology proposed herein be used to establish
- 82 rates?
- A. Pursuant to Section16-108.5(e) of the Act, the Commission must reach a decision within
- 240 days of the filing of this proceeding. The Company's Modernization Action Plan Pricing
- 85 ("MAP-P") tariff, Rate MAP-P, requires the revenue neutral rate changes to become effective

during the next annual billing period, which begins in January, provided the changes are 86 approved no later than 30 days prior. Assuming all or most of the 240 day schedule is used, the 87 88 final order in this proceeding would be due in approximately mid-March 2014 and the changes approved in this proceeding would affect prices starting with the January 2015 billing period. 89 90 Q. Please summarize the conclusions of your direct testimony. I conclude that: A. 91 AIC's rate classes should be retained but expanded to include a "temperature sensitive" 92 class described by Mr. Schonhoff; 93 Prices across Rate Zones should remain uniform where such uniformity is already 94 95 present; Additional class specific uniformity among the three Rate Zones may be achieved when 96 costs and prices are similar; 97 98 Movement to rates that recover each class's revenue requirement at equal rates of return should be constrained to moderate bill impacts. AIC is proposing a methodology better 99 to balance the need to moderate bill impacts and continue movement toward cost-based 100 101 rates; Electric Distribution Tax (EDT) prices in the Tax Additions tariff should: 102 o Continue to be adjusted to recover expected expense levels; 103 104 o Continue to be adjusted for all non-DS-4 classes to be uniform within each Rate Zone; and, 105 o Be adjusted to reduce subsidization of the DS-4 class by following the 106 107 recommended revenue allocation and pricing methodologies;

Pricing methodology for uniform DS-3 +100 kV supply voltage charges among Rate 108 109 Zones should be approved; 110 Pricing methodology for DS-4 +100 kV supply voltage Distribution Delivery Charges 111 should be approved; The Transformation Charge for DS-4 +100 kV supply voltage, in RZ II only, should be 112 adjusted as discussed for customers taking such service as of 12/31/12; 113 Pricing methodology for the Lighting Service class, DS-5, should be approved; 114 115 Certain tariff changes effectuating the above recommendations are required, including: Modification to Rate MAP-P to remove references to Docket Nos. 09-0306 116 (cons.) as the basis for setting prices; 117 118 • The addition of a proposed DS-6 – Temperature Sensitive Delivery Service; o If DS-6 is approved, modification to several tariff pages within the Electric tariff 119 schedule to accommodate the addition of the new service to tariffs such as 120 121 Customer Terms and Conditions, Standards and Qualifications, Supplier Terms and Conditions, Rider EDR – Energy Efficiency and Demand Response Cost 122 Recovery, Rider HSS – Hourly Supply Service, Rider TS – Transmission Service, 123 the Tax Additions tariff, Supplemental Customer Charges tariff will be needed 124 and filed following this proceeding; and, 125 Tariff changes to end the applicability of the DS-3 and DS-4 "rate limiter" 126 provision once DS-6 becomes available will also be needed and filed following 127 this proceeding. 128 129 Q. Are you sponsoring any exhibits with your direct testimony? 130 A. Yes. I am sponsoring the following exhibits:

131		Ameren Exhibit 1.1: Process of Determining Delivery Service Charges
132		• Ameren Exhibit 1.2: Revenue Allocation Methodology
133		• Ameren Exhibit 1.3: Revenue Proof showing Revenue Neutral Change to Rates
134		• Ameren Exhibit 1.4: Redline Tariff Changes to Rate MAP-P
135	II.	RATE OBJECTIVES AND RATE CLASSES
136	Q.	What is the current methodology used to establish prices in formula rate
137	proce	edings filed under Section 16-108.5?
138	A.	AIC uses the methodology approved in Docket Nos. 09-0306 (cons.), its last delivery
139	service	e, non-formula rate case. The methodology in that proceeding provided the foundation for
140	the rev	venue allocation and price setting process used in Docket Nos. 12-0001, 12-0293, and 13-
141	0301.	
142	Q.	Now that the former AIC legacy utilities have been reorganized and merged into
		Now that the former AIC legacy utilities have been reorganized and merged into tility, how are AIC's tariffs structured?
143		
142 143 144 145	one ut	tility, how are AIC's tariffs structured?
143 144	one ut	tility, how are AIC's tariffs structured?
143 144 145	A. Zone. Q.	tility, how are AIC's tariffs structured? AIC now operates under a single tariff schedule, although certain prices differ by Rate
143 144 145 146	A. Zone. Q.	tility, how are AIC's tariffs structured? AIC now operates under a single tariff schedule, although certain prices differ by Rate How has the fact that AIC operates as one electric utility and one gas utility with
143 144 145 146	one ut A. Zone. Q. one se A.	AIC now operates under a single tariff schedule, although certain prices differ by Rate How has the fact that AIC operates as one electric utility and one gas utility with ervice area impacted the proposed rate design?
143 144 145 146 147	one ut A. Zone. Q. one se A. rates a	AIC now operates under a single tariff schedule, although certain prices differ by Rate How has the fact that AIC operates as one electric utility and one gas utility with ervice area impacted the proposed rate design? It is an indication that AIC should be moving toward adoption of a single set of customer
143 144 145 146 147 148	one ut A. Zone. Q. one se A. rates a	AIC now operates under a single tariff schedule, although certain prices differ by Rate How has the fact that AIC operates as one electric utility and one gas utility with ervice area impacted the proposed rate design? It is an indication that AIC should be moving toward adoption of a single set of customer and charges for both its gas and electric utilities because AIC is operating under one cost

The Commission fully endorses the movement to rate uniformity and cost based rates. In the Company's last general (non-formula) Delivery Services electric rate case, the Commission held that "continued movement toward cost-based rates and the elimination of inter- and intraclass subsidies should be considered a priority in AIU's next rate filing." (Order, Docket Nos. 09-0306 (cons.), p. 260.). In Docket No. 10-0517 the Commission supported "AIC's goal of single-tariff pricing, but any movement toward this goal must also consider the Commission's efforts to foster cost-based rates" (Order, p. 20). The Commission also stated "The Commission does not mean to suggest that AIC must wait until such costs are equal among all three rate zones before the consolidation... The Commission can envision a point in the future where the costs of serving customers of two of the legacy utilities... may be considered 'close enough,' all things considered, and ready for consolidation." (Id. at 20-21).

Q. Has AIC proposed a methodology that could result in additional uniform prices across Rate Zones for its customer classes as part of this proceeding?

A. Yes. I will discuss the methodology in more detail later in my testimony. In summary, the charges that are presently uniform remain uniform. Additional uniform pricing among the same classes of customers in differing RZs will be allowed when individually calculated cost of service results for a class in a RZ is within 10% of the combined average of one or two additional RZs. I expect that DS-1 for Rate Zones I and II may be eligible for uniformity in the next proceeding, as will DS-2 for RZs I and III. In addition, I propose that DS-3 +100 kV Distribution Delivery Charges become uniform across RZs, and similarly, DS-4 +100 kV Distribution Delivery Charges also be uniform among RZs.

Q. What are the proposed customer classes in this case?

A. AIC is proposing to retain its five delivery service rate classifications and add a non-

residential delivery service rate classification, DS-6. The existing and proposed classes are:

176	Service Class	Delivery Service	<u>Availability</u>		
177	Residential	DS-1	All residential		
178	Small General	DS-2	Non-residential up to 150 kW		
179	General	DS-3	Non-residential, 150 kW up to 1,000 kW		
180	Large General	DS-4	Non-residential 1,000 kW and greater		
181	Lighting	DS-5	All photo-eye controlled lighting		
182	Temperature Sensitiv	re DS-6	Non-residential, 150 kW and > (optional)		
183	-		· · ·		
184	To permit a more sea	mless experience for DS-6 cu	stomers, other applicable tariffs other than the		
	•	-			
185	EDT Cost Recovery	portion of the Tax Additions t	ariff will be administered based on the		
186	availability criteria fo	or DS-3 and DS-4. In other we	ords, if the DS-6 customer would otherwise be		
187	served under DS-3, the provisions that apply to DS-3 would also apply to that DS-6 customer,				
188	and this would include being eligible for service under the same tariffs as other DS-3 customers				
	D				
189	Rider EDR, Rider HS	SS, Rider EEA, Rider TS, and	other applicable provisions. Similarly if the		
	DC C				
190	DS-6 customer would	d otherwise be served under D	S-4, the provisions that apply to DS-4 would		
101	-1 1 4 414 DC	C	-14 (14		
191	also apply to that DS-6 customer, and this, too, would include service eligibility under Rider				
102	EDD Didor HCC Di	dar EEA Didor TC and other	oppliable provisions		
192	EDK, Kluer HSS, Kluer	der EEA, Rider TS, and other	applicable provisions.		

Q. What are AIC's goals and objectives in developing and designing electric delivery service rates for this proceeding?

193

194

195

196

197

198

199

200

A. The principal pricing objective used to guide the development of tariffs is considering and designing rates that are cost-based. In other words, as a general principle, the "cost causers" should be the "cost payers". AIC also realizes, however, that it is important to take into consideration bill impact to customer classes. AIC is also mindful of rate continuity and stabilization, and customer understandability. Lastly, now that the legacy utilities have merged, further pursuit of price uniformity is desired when doing so is supported by cost and impact

- considerations. AIC considers all of these objectives and goals when designing rates that will provide AIC with a reasonable opportunity to earn its authorized rate of return.
- Q. In terms of rate design, what considerations, if any, were given to the fact AIC is in the early stages of the formula rate process?
 - A. The AIC-proposed revenue allocation and rate design attempts to balance the desire to move toward cost-based rates while mitigating undue customer impacts. Under the formula rate structure, however, we must be mindful that every year rates will change. In the 2013 reconciliation docket, Docket No. 13-0301, rates are being reduced. In the near term rates may increase. The amount by which rates will change will fluctuate. Thus, it is prudent to take into account the unique nature of formula rates when contemplating rate mitigation measures that may need to apply.

212 Q. What is shown in Ameren Exhibit 1.1?

205

206

207

208

209

210

211

A. Ameren Exhibit 1.1 shows a summary overview of the proposed process for determining delivery service charges. The exhibit is separated into sections concerning cost of service, revenue allocation, and adjustment to charges. The section on adjustment to charges addresses the proposed methodology to change individual price components contained in AIC's delivery service rates. I discuss revenue allocation, and adjustments to the EDT Cost Recovery (a.k.a. Distribution Tax) and pricing for DS-5 Lighting Service. Mr. Schonhoff discusses cost of service and all of the other adjustments to charges in his testimony.

220 III. <u>REVENUE ALLOCATION</u>

- Q. Did you incorporate results from a class cost of service study in preparing your
- 222 recommended rate design?

A. Yes. In the formulation of my recommended revenue allocation and rate design, I relied upon the Electric ECOSS prepared by AIC witness Mr. Schonhoff and discussed in the direct testimony labeled as Ameren Exhibit 2.0. The revenue allocation methodology begins with class cost of service as the starting point for determining how much test-year revenue each individual rate class should pay. The cost of service guidelines are tempered to mitigate potential undue customer bill impacts. That is, movement to cost of service in one step may produce too much of a change for customers to absorb at one time. The revenue allocation methodology outlines the process for tempering full movement toward cost of service, with the end goal of eventually moving each class to full cost of service pricing.

Q. What is the present methodology used to allocate revenue among rate classes within

each Rate Zone?

A. Revenue allocation targets are established based on the results of a Rate Zone-specific ECOSS, but movement to full cost of service may be constrained if the movement is more than + /-50% of the system average rate change for a Rate Zone. For example, if the system average increase was 10%, no class would be allocated more than a 15% overall increase (10% x 1.5 = 15%). If the overall system average change in rates was a 10% decrease, no class would receive an upper limit change greater than a 5% decrease (-10% x 0.5 = -5%). The current process applies by class and voltage "subclass" (for DS-3 and DS-4). The process was developed in Docket No. 09-0306 (cons.), the Company's last electric delivery services rate case prior to implementing formula rates.

Q. Do you have concerns about the existing revenue allocation methodology?

A. Yes. The existing revenue allocation methodology is inadequate to address situations where:

- 1) Some rate classes pay such a nominal amount of Delivery Service and Distribution Tax charges that even a relatively small ¢/kWh movement could result in levels that exceed the percentage thresholds thwarting movement toward cost based rates even though greater movement would result in relatively immaterial bill impacts;
- 2) In the event of an overall system rate decrease, all rate classes still receive a decrease even though modest rate increases to some classes would permit movement toward cost based rates with tolerable bill impacts; and,
- 3) In the event of material Rate Zone average increases, the constraint multiplier of 1.5 times system average may result in an increase to a class that is too great, resulting in undue bill impacts.
- Q. Please illustrate situations where a relatively nominal ϕ /kWh movement could result in levels that exceed the percentage thresholds.
- A. Each rate class, or in the case of DS-3 and DS-4, voltage subclasses, may pay a vastly different amount in total Delivery Services. For example, residential rate class DS-1 customers pay, on average, $3.96 \, \phi/kWh$, while DS-4 customers served from +100 kV supply voltage pay, on average, $0.044 \, \phi/kWh$ (ranges from $0.021 \, \phi/kWh$ in RZ I to $0.119 \, \phi/kWh$ in RZ II). A 10% delivery services revenue requirement increase to the residential class translates to $0.396 \, \phi/kWh$ increase, while an increase of the same magnitude to the +100 kV supply voltage DS-4 class yields an increase of only $0.004 \, \phi/kWh$.

When coupled with the cost of power supply and transmission service of, say 4 ¢/kWh, the hypothetical 10% DS rate change for a residential customer translates to an overall bill

increase of 5% (0.396 ¢/kWh / 7.962 ¢/kWh). For a +100 kV supply voltage DS-4 customer the hypothetical 10% DS increase translates to an overall bill increase of only 0.11% (0.004 ¢/kWh / 4.048 ¢/kWh). The overall impact to the DS-4 customer is relatively low and could be further adjusted, provided the adjustment is consistent with cost of service results. If an additional 0.05 ¢/kWh limit were instead applied, the +100 kV DS-4 customer's DS bill would increase from 0.044 to 0.094 ¢/kWh, a 114% increase, yet the total bill impact would only be about 1.25% (0.05 ¢/kWh / 4.094 ¢/kWh). These effects are shown in greater detail in the table below.

Limitation of "Percentage of Delivery Service" Revenue Allocation Constraint Example Contrasting DS-1 to DS-4 +100 kV at AIC Average Realizations (AIC Average Realizations)

			10%	Est To	t Bill Chg
		<u>Present</u>	<u>DS Adj</u>	<u>Cents</u>	<u>Percent</u>
DS-1 (Resid)	Delivery Service	3.962	4.358	0.396	10.00%
	Supply (Including Trans.)	4.000	4.000	0.000	<u>0.00%</u>
	Total	7.962	8.358	0.396	4.98%
			10%	Est To	t Bill Chg
		<u>Present</u>	DS Adj	<u>Cents</u>	<u>Percent</u>
DS-4 +100 kV	Delivery Service	0.044	0.048	0.004	10.00%
	Supply (Including Trans.)	4.000	4.000	0.000	0.00%
	Total	4.044	4.048	0.004	0.11%

Using ¢/kWh Constraint Rather Than Percent of DS

			0.050	Est To	t Bill Chg
		<u>Present</u>	¢/kWh DS Adj	<u>Cents</u>	<u>Percent</u>
DS-4 +100 kV	Delivery Service	0.044	0.094	0.050	114.11%
	Supply (Including Trans.)	<u>4.000</u>	4.000	0.000	0.00%
	Total	4.044	4.094	0.050	1.24%

Q. Can the existing method be improved?

267

268

269

270

271

272

273

274

275

276

277

A. Yes. I propose to implement a new revenue allocation methodology to do so.

Q. What is your proposed new revenue allocation methodology?

A. I propose additional parameters to address each of the three needed improvements to the current methodology I identified above, so that the impact mitigation constraint would be changed to be the <u>greater of:</u>

(1) 0.05 ¢/kWh;

(2) 10%; or

(3) a constraint multiple of the system average increase based on a sliding scale starting at 1.5 times system increase for overall increases less than 10%, and reduced by 0.0125 for each percentage point of average system increase greater than 10%, but not less than a factor of 1.0.

If the constraint factor reaches 1.0, an across-the-board percentage change to all rate classes (with the exception of any ¢/kWh movement allowed under the first constraint) would be employed. Moreover, the revenue allocation procedure applied to the DS-3 and DS-4 supply voltage "subclass" will be applied to each subclass independently. The present process applies an allocation percentage calculated for the entire class to each subclass instead of each subclass receiving their independently calculated allocation amount. For example, if a 10% increase is determined for DS-4 under the present method, each supply voltage subclass would be allocated a 10% increase. Under the proposed method, each DS-4 and DS-3 supply voltage subclass is allowed to have different increase percentage targets.

Q. What is shown in Ameren Exhibit 1.2?

A. The proposed revenue allocation methodology is shown in Ameren Exhibit 1.2. The "present" revenues reflected in the exhibit are those proposed by the Company in Docket No. 13-0301. The cost of service results shown on the exhibit incorporate the proposed changes to the ECOSS presented in Mr. Schonhoff's testimony. The changes to class revenue allocation targets

reflect the results applicable under a scenario where the total amount of "present" revenue requirement equals the "proposed" revenue requirement (i.e., shows revenue neutral change).

Q. Please further explain how the constraint multiplier sliding scale can be adjusted based on the overall level of the system average increase.

A. For system average increases greater than 10%, the constraint multiplier decreases gradually for each percentage point increase above 10% until the factor reaches 1.0 at a system average increase of 50%. The chart below illustrates the interaction between the 10% minimum and the multiple of the system average increase. For rate changes of about 6.667% or below, the 10% minimum constraint applies (10% / 1.5 = 6.667%). For rate changes above that level (between 6.667-10%), the constraint multiplier of 1.5 times the system average increase produces a value greater than 10%, thus that value would be used. After the system average increase exceeds 10%, the constraint multiplier begins to decline from 1.5 in decrements of 0.0125 for each percentage point greater than 10%. For example, a system average increase of 25% would reduce the constraint multiplier by 0.1875 (0.0125 x (25% - 10%)) to 1.3125. The constraint multiplier of 1.3125 x system average increase of 25% produces a class increase limit of 32.8125%. Thus, as system average increases, the class specific increases deviate less and less and less from the system increase. This ensures that if there is a large system increase, there are not unduly higher increases to specific classes. System average increases of 50% or greater would employ and across-the-board rate change for all classes, meaning that the revenue allocation target for each class or subclass would equal the system average rate change.

301

302

303

304

305

306

307

308

309

310

311

312

313

314

315

316

317

318

319

320

System		Applied
Average	Constraint	Percent
Change	Multiplier	Constraint
-5%	1.5000	10.0%
0%	1.5000	10.0%
5%	1.5000	10.0%
10%	1.5000	15.0%
15%	1.4375	21.6%
20%	1.3750	27.5%
25%	1.3125	32.8%
30%	1.2500	37.5%
35%	1.1875	41.6%
40%	1.1250	45.0%
45%	1.0625	47.8%
50%	1.0000	50.0%

323

324

325

326

327

333

334

335

336

The proposed revenue allocation methodology allows greater movement toward cost of service, while recognizing bill impacts resulting from too great of a change at one time. In instances of overall average decreases for a Rate Zone, movement toward cost would occur, subject to the $0.05 \, \frac{e}{k}$ Wh or 10% of delivery service limitation.

Q. Why did you also use a minimum ¢/kWh limit of 0.05 in your revenue allocation methodology?

A. A 0.05 ¢/kWh limit translates to an approximate 1.25% total bill impact for a +100kV DS-4 customer. In my judgment, a total bill impact of 1.25% is a relatively modest change balancing the desire to move toward cost of service without undue impact.

Q. Will the results of the revenue allocation methodology be used for all classes and DS-3 and DS-4 supply voltage subclasses?

A. No, there is one exception. The DS-3 +100 kV supply voltage subclass contains few customers, and occasionally no customers, to the point that the category does not qualify as a

viable class or subclass. Instead, it is a pricing category that must be planned for because customers are occasionally served in the category. I describe a process for determining prices for this category of service in the Rate Design section of my testimony. The revenue allocation targets for this category of service generated by the revenue allocation methodology will not be used to further adjust prices. Instead, the pricing process will result in a different amount of revenue generated by the category. This difference, either a revenue surplus or deficiency, will be credited or allocated to all other rate classes (or subclasses) based on the proportion of present revenue requirement for the DS-3 +100 kV category to total revenue requirement excluding the DS-3 + 100 kV subclass.

Q. How will the proposed new tariff, Rate DS-6, be incorporated into the revenue

allocation methodology?

337

338

339

340

341

342

343

344

345

346

347

353

- A. Mr. Schonhoff has compiled a list of customers likely to take service under DS-6. The
- "present" prices for new DS-6 will correspond to the customer's otherwise applicable DS rate,
- either DS-3 or DS-4. The cost of service for the class will be determined as described by Mr.
- 351 Schonhoff. The future revenue requirement target for the class may be derived from similarly
- gathered data applicable to the updated test-year.

IV. DISTRIBUTION TAX

Q. What is AIC's concern with the Electric Distribution Tax?

- 355 A. The DS-4 class is recovering revenue levels below their stated cost of service today. Mr.
- 356 Schonhoff shows in Ameren Exhibit 2.3 that DS-4 in each Rate Zone and supply voltage
- 357 category requires increases to recover cost of service. One significant reason for the current
- under-recovery of costs relative to the DS-4 class is that Distribution Tax prices for DS-4

customers are well below the average cost-based price, and as a result other customer classes subsidize DS-4. The Distribution Tax prices should be a uniform \$/kWh price across all customers and customer classes, but is not. The non-uniform Distribution Tax rate structure exists as a result of applying the rate mitigation procedure approved in Docket Nos. 09-0306 (cons.). Subsequent operation of the revenue allocation methodology in Docket Nos. 12-0001 and 12-0293 (and again in Docket No.13-0301), which stem from Docket Nos. 09-0306 (cons.) have not resulted in a meaningful movement of the DS-4 class toward paying the average cost-based Distribution Tax price. In fact, the Distribution Tax prices have decreased for all of the DS-4 class and supply voltage subclasses in RZ III since compliance rates were filed in November 2010 in Docket Nos. 09-0306 (cons.).

Q. What is the Distribution Tax?

A. The Distribution Tax is a term used to describe the Public Utilities Revenue Tax Act ("PURA") tax provided for in 35 ILCS 620. The tax is assessed on utilities based on kWh distributed to customers in a year, based on a schedule of differing tax rates for seven kWh usage blocks. The "legislative intent" section of the law states as follows:

The General Assembly previously imposed a tax on the invested capital of electric utilities to replace in part the personal property tax that was abolished by the Illinois Constitution of 1970.

Subsequent to the enactment and imposition of the invested capital tax on electric utilities, State and federal laws regulating the provision of electricity have been enacted which provide for the restructuring of the electric power industry into a competitive industry. In response to this restructuring, this amendatory Act of 1997 is intended to provide for a replacement for the invested capital tax on electric utilities, other than electric cooperatives, and replace it with a new tax based on the quantity of electricity that is delivered in this State. The General Assembly finds and declares that this new tax is a fairer and more equitable means to replace that portion of the personal property tax that was abolished by the Illinois Constitution of 1970 and previously replaced by the

invested capital tax on electric utilities, while maintaining a comparable allocation among electric utilities in this State for payment of taxes imposed to replace the personal property tax.

392393

396

397

400

35 ILCS 620/1a.

The Distribution Tax is also known as the EDT Cost Recovery charge, and is referred to as such

in AIC's Tax Additions tariff.

Q. Do the differing tax rates for seven usage blocks in the PURA differentiate prices or amounts owed by the utility's rate classes?

398 A. No. The usage blocks are applied to the utility's total delivered kWh in a particular year.

A kWh consumed by (and delivered to) a residential customer is taxed the same as a kWh

delivered to a +100 kV DS-4 customer. There is no rate class distinction in the amount owed to

401 the state.

402 Q. Are there different Distribution Tax charges among AIC's various rate classes?

A. Yes. The table below shows the Distribution Tax rates calculated and proposed in

404 Docket No. 13-0301.

405

403

Distribution Tax Rates by Rate Class and RZ					
	Rate Zone I	Rate Zone II	Rate Zone III		
DS-1 (Residential)	\$0.0017933	\$0.0017883	\$0.0017158		
DS-2 (Small Gen Svc)	\$0.0017933	\$0.0017883	\$0.0017158		
DS-3 (General Service)	\$0.0017933	\$0.0017883	\$0.0017158		
DS-5 (Lighting)	\$0.0017933	\$0.0017883	\$0.0017158		
DS-4 (Large Gen Svc)					
Primary	\$0.0005054	\$0.0003648	\$0.0004256		
High Voltage	\$0.0003865	\$0.0002154	\$0.0003981		
+100 kV	\$0.0001004	\$0.0001108	\$0.0000837		

406

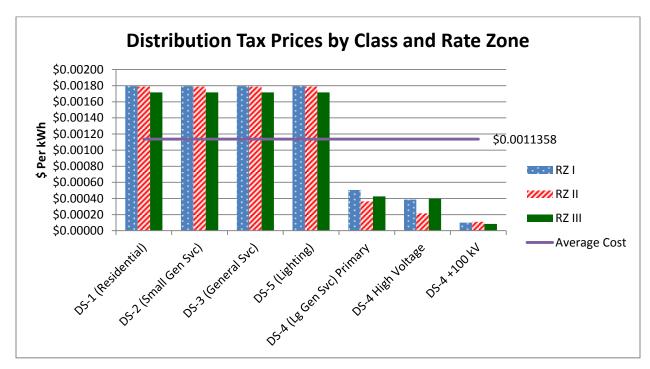
407

Q. Why are the Distribution Tax prices different by Rate Zone?

A. The Rate Zone price differences are the result of targeting a Distribution Tax total expense level to recover from each legacy utility. Prior to the merger each entity was responsible for its own Distribution Tax as determined by applying the seven tiered tax rates to each utility's usage. This resulted in a different average Distribution Tax rate for each utility. Now the EDT cost basis is uniform and each RZ still is allocated its proportional share (based on relative kWh sales). However, the subsidy provided to the DS-4 class within each RZ is kept in that RZ, resulting in slightly differing average prices among RZs for those non-DS-4 classes.

Q. How does AIC recover the expense for the Distribution Tax under the present rate structure?

A. The Distribution Tax is recovered as a separate line item on customers' bills as a per kWh charge. The Distribution Tax is not considered a part of the delivery service test year revenue requirements. Yet the Distribution Tax is part of the revenue allocation methodology and integrated within the overall process followed to adjust charges. As was done in Docket Nos. 09-0306 (cons.), Docket No. 12-0001, Docket No. 12-0293, and proposed in Docket No. 13-0301, the Distribution Tax charges are adjusted to recover to test year expense levels. The Tax Additions tariff contains the present rates assessed to the various classes, including a voltage differentiated prices for Rate DS-4 – Large General Delivery Service. The Distribution Tax prices are shown graphically below:



Q. Why are there different Distribution Tax rates among customer classes within each of the Rate Zones?

A. The order in Docket Nos. 09-0306 (cons.) limited the increases to any one class and in the case of DS-3 and DS-4, the supply voltage subclasses (i.e., customers served from lines operating at Primary, High Voltage, and +100 kV supply voltages), to no more than 1.5 times the overall average increase. Due to the rate mitigation constraint, the implementation of the Distribution Tax to DS-4 customers required limiting the amount assessed. As shown in the table and chart above, the Distribution Tax charges are lowest for +100 kV Supply Voltage customers, somewhat greater for High Voltage, and higher yet for Primary Supply Voltage customers, (but all are still below the average Distribution Tax cost).

Q. Are different Distribution Tax rates by customer class cost-based?

A. No. There is no distinguishing factor that differentiates a kWh provided to a DS-1 customer from a kWh provided to a DS-4 customer for purposes of calculating the amount of tax owed. Neither is there a cost-based reason for different Distribution Tax rates among the DS-4 supply voltage subclasses. Each customer class, and subclass, should pay the same average Distribution Tax price.

Q. What revenue is generated under Distribution Tax prices proposed in Docket No.

13-0301 at test year kWh sales levels for each class and Rate Zone?

447 A. The following table shows the Distribution Tax revenue at test year sales for each class and Rate Zone.

	Revenue At EDT Cost Recovery Charges ²			
	Rate Zone I	Rate Zone II	Rate Zone III	Ameren Illinois
DS-1 (Residential)	\$6,712,787	\$3,711,022	\$9,590,021	\$20,013,830
DS-2 (Small Gen Svc)	\$3,275,382	\$1,555,765	\$4,440,498	\$9,271,646
DS-3 (General Service)	\$2,773,061	\$1,403,600	\$3,738,025	\$7,914,686
DS-5 (Lighting)	\$185,715	\$57,955	\$308,055	\$551,725
Subtotal DS1, 2, 3, 5	\$12,946,945	\$6,728,342	\$18,076,599	\$37,751,886
DS-4 (Large Gen Svc)				
Primary	\$622,725	\$207,914	\$338,862	\$1,169,501
High Voltage	\$570,707	\$157,700	\$1,674,935	\$2,403,342
+100 kV	\$245,796	\$144,263	\$220,957	\$611,016
Subtotal DS-4	\$1,439,229	\$509,876	\$2,234,754	\$4,183,859
Total	\$14,386,174	\$7,238,218	\$20,311,353	\$41,935,745

449

450

451

452

453

454

440

441

442

443

444

445

446

Q. How much Distribution Tax recovery comes from the DS-1, DS-2, DS-3 and DS-5 classes compared to the DS-4 class?

A. The smaller customer classes (those excluding DS-4) presently contribute 90%, or \$37.8 million, of total Distribution Tax revenue. Thus, the DS-4 class provides 10%, or \$4.2 million, of Distribution Tax revenue. In contrast, the kWh sales from DS-4 represent 41.7% of total sales.

² Values proposed in Docket No. 13-0301 in the AIC's supplemental direct testimony.

At the average rate proposed in Docket No. 13-0301 of \$0.0011358 per kWh, the DS-4 class should pay 41.7%, or \$17.5 million, of the total Distribution Tax of \$41.9 million. The disparity is even wider when one views the relative contributions within the DS-4 class. DS-4 customers served from a Primary, High Voltage, and +100 kV Supply Voltages represent 7.0%, 17.4%, and 17.3% of total sales, respectively, yet contribute only 2.8%, 5.7%, and 1.5% of Distribution Tax revenue. At proposed Distribution Tax rates, this produces shortfalls from present Distribution Tax rates of \$1.8 million, \$4.9 million, and \$6.6 million for DS-4 customers served from Primary, High Voltage, and +100 kV Supply Voltages, respectively.

The following table shows these differences by rate class and Rate Zone.

	Difference Between EDT Cost Recovery Revenue and EDT Average Cost			T Average Cost
	Rate Zone I	Rate Zone II	Rate Zone III	Ameren Illinois
DS-1 (Residential)	-\$2,461,197	-\$1,354,049	-\$3,241,766	-\$7,057,012
DS-2 (Small Gen Svc)	-\$1,200,896	-\$567,656	-\$1,501,046	-\$3,269,597
DS-3 (General Service), DS-6A	-\$1,016,724	-\$512,135	-\$1,263,585	-\$2,792,443
DS-5 (Lighting)	-\$68,091	-\$21,146	-\$104,134	-\$193,371
Subtotal DS1, 2, 3, 5	-\$4,746,908	-\$2,454,985	-\$6,110,530	-\$13,312,424
DS-4 (Large Gen Svc), DS-6B				
Primary	\$776,742	\$439,422	\$565,459	\$1,781,623
High Voltage	\$1,106,418	\$673,848	\$3,103,737	\$4,884,002
+100 kV	\$2,534,833	\$1,334,559	\$2,777,406	\$6,646,798
Subtotal DS-4	\$4,417,993	\$2,447,829	\$6,446,602	\$13,312,424

(Note: The DS-6A designation in the table above refers to DS-6 customers that would otherwise be served under the provisions of DS-3 and the DS-6B designation refers to DS-6 customers that would otherwise be served under the provisions of DS-4.)

As shown, the smaller customers in DS-1, DS-2, DS-3, and DS-5 subsidize customers in DS-4. The amount likewise vary within DS-4, and is greatest within the DS-4 +100 kV supply voltage group due to their significant kWh sales and deepest discount from the full cost-based average rate.

Q. Are you proposing that all customer classes pay the average Distribution Tax rate?

A. Not immediately. Instead, AIC proposes to limit movement toward the average cost subject to the overall revenue allocation constraint. However, the revenue allocation constraint

provision allowing for a class to experience a minimum of a 0.05ϕ /kWh increase could result in elimination of the Distribution Tax subsidy within the next three or fewer formula rate update proceedings. As discussed in the Revenue Allocation section, the 0.05ϕ /kWh increase constraint would limit the bill impact to approximately 1.25% for a DS-4 +100 kV supply voltage customer.

Q. Why is a constrained approach to equalizing to the average Distribution Tax needed?

A. In the Order from Docket Nos. 09-0306 (cons.) the Commission expressed concern about immediately assessing DS-4 customers the full average Distribution Tax rate, and instead chose to limit the increase to the class, and supply voltage subclass, to no more than 1.5 times the overall average system increase, including the effect of the Distribution Tax. The percentage level of delivery service increase required for DS-4 customers, especially those served from +100 kV Supply Voltage category, to achieve equalized Distribution Tax pricing is greater than what would be allowed under a 1.5 times average, or even a 10% minimum increase. Looking at the AIC average of DS-4 +100 kV customers, it would take 13 iterations of 10% increases to the EDT to achieve uniform EDT values assuming all of the rate change were applied to increasing the EDT price. The limitation provision in the revenue allocation methodology of 0.05 ¢/kWh addresses general bill impact concerns expressed in Docket Nos. 09-0306 (cons.) while allowing movement toward cost based rates.

The Commission also expressed that eliminating inter- and intra- class subsides in the next rate case should be a priority in the next rate filing. Order, Docket Nos. 09-0306 (cons.), p. 260. Thus, the AIC proposal takes a proactive approach to eliminating the inter- and intra-class

subsidies for the Distribution Tax, at a quicker pace than applying a simple constraint multiple (e.g., 1.5 times the system average increase).

Q. What process do you propose to follow when submitting future compliance rates to adjust Distribution Tax Charges?

A. The process is outlined in Ameren Exhibit 1.1. In summary, the charges for DS-4 are established first, subject to the revenue allocation constraint. Meter, Customer, Transformation, and Reactive Demand Charges are established pursuant to the methodology outlined. Meter and Customer Charges are expected to result in modest changes from one year to the next. Next, Distribution Tax and Distribution Delivery Charges are established and adjusted to achieve the remaining revenue requirement target. If the DS-4 Distribution Tax for the particular subclass is already uniform with those for all other DS classes then AIC retains such uniformity and adjusts the Distribution Delivery Charge to achieve the remaining revenue requirement target. If the remaining revenue requirement target is an increase, then the Distribution Tax Charge is raised to the average cost level established in the cost of service study. Any remaining revenue requirement needed will be recovered through increases to the Distribution Delivery Charge.

Q. Is the total EDT Cost Recovery level proposed in Docket No. 13-0301 the same as that proposed in this proceeding?

A. No. The values in this proceeding are slightly greater than those proposed in Docket No. 13-0301, and other (non-EDT) charges have been adjusted downward to compensate. In Docket No. 13-0301 the EDT Cost Recovery expense level was allocated a portion of the reconciliation true-up. The reconciliation true-up in that proceeding is a revenue credit (negative amount), which serves to reduce the expense level. The reconciliation true-up is not expected to be a

credit every year. Since the EDT Cost Recovery has a unique underlying cost support (the
amount of Distribution Tax paid to the state), it makes sense to link the amount of EDT Cost
Recovery to the actual amount of Distribution Tax paid to the state. Doing so should also result
in more stable EDT Cost Recovery values from one year to the next.

Q. Have you modeled what the Distribution Tax Charges would be under a revenue neutral rate design?

A. Yes. Following the process outlined in Ameren Exhibit 1.1, the Distribution Tax values would be as follows:

Redesigned EDT Cost Recovery Charges

	RZ I	RZ II	RZ III
DS-1 – DS-3, DS-5, DS-6	\$0.0014181	\$0.0013129	\$0.0013874
DS-4 Primary	\$0.0012061	\$0.0012061	\$0.0012061
DS-4 High Voltage	\$0.0011246	\$0.0008415	\$0.0010918
DS-4 +100 kV	\$0.0006294	\$0.0011013	\$0.0006642

528

529

530

531

532

533

534

535

536

Q. What is the effect under the revenue neutral scenario on the amount of Distribution

Tax subsidy provided to DS-4?

A. The subsidy amount is reduced from \$13.3 million shown in the table above to \$3.8 million. While actual results will be different when applied in the next formula rate update case, the subsidy will be reduced substantially, and possibly eliminated, in the next few formula rate update cases.

V. RATE DESIGN

Q. What elements of rate design do you discuss?

A. In addition to the Distribution Tax discussed above, I also discuss the process for establishing further progress toward uniform pricing among Rate Zones, establishing prices for

the DS-3 and DS-4 +100 kV category of service, Transformation Charges for RZ II DS-4 +100 539 kV service, DS-5 Lighting Service pricing, and updates to the "included in rates" uncollectible 540 values. 541 **Uniformity Among Rate Zones** A. 542 What has been the status of uniform pricing across AIC's three Rate Zones? 0. 543 A. For delivery services, the legacy utilities (and now each of the three Rate Zones) have 544 common monthly Meter and Customer Charges within each rate class among the Rate Zones. 545 For DS-3 and DS-4, the Transformation Capacity and Reactive Demand Charges are also 546 uniform among Rate Zones. The Delivery Charges are still unique among Rate Zones. 547 The Company's power supply rates are either uniform or moving toward uniformity per the 548 549 annual adjustment formula within the tariff. Customers in each of the Rate Zones either pay or will soon pay the same monthly BGS charges for Company-supplied power and energy (note that 550 the Uncollectible Factor related to supply is presently differentiated by Rate Zone, a price 551 552 element that will be proposed to be consolidated into single factors for AIC in a separate proceeding). 553 554 Q. What is your view regarding uniformity of charges for delivery services? As discussed earlier, taking direction from the Commission decision in Docket No. 10-555 A. 0517, uniform pricing is appropriate when costs among the various Rate Zones are similar. 556 557 The cost between some of the rate classes in the Rate Zones is indeed close. Costs are within

10% of the combined average cost for DS-1 RZ I and RZ II, DS-2 RZ I and RZ III, DS-3

Primary for all RZ I and RZ II, DS-4 Primary for RZ I and RZ III. Costs are also similar among

DS-5 RZ II and RZ III after miscellaneous revenues unique to the lighting class are deducted.

558

559

560

Q. Is cost of service the only criteria to consider for considering single-tariff pricing?

561

562

563

564

565

566

567

568

569

570

571

572

573

574

575

576

577

578

579

580

581

582

583

A. No. Not all prices for each rate class within each Rate Zone are currently similar. For situations where costs are similar but present prices are not, rate design is proposed to progress toward uniform pricing for one or more price components but stops short of full price uniformity.

Q. What is the Company's proposal in this filing regarding uniformity of charges?

AIC is proposing to implement a methodology that allows completion of price uniformity A. among Rate Zones for a DS class when (a) average costs excluding the Distribution Tax for the class in the individual Rate Zone are within 10% of the combined average costs of either two or three Rate Zones, as applicable, (measured on a cost per kWh basis for DS-1 and DS-2, a cost per kW of Billing Demand for DS-3 and DS-4, cost per fixture for DS-5) and (b) for DS-1, DS-2, DS-3 and DS-4 Primary supply voltage, DS-3 and DS-4 High Voltage supply voltage classes, average prices for delivery service for the class or applicable voltage subclass excluding the Distribution Tax in the individual Rate Zone are likewise within 10% of the combined average price of either two or three Rate Zones. Also, if during determination of final compliance prices in a formula rate update the differing prices among the Rate Zones would otherwise "cross-over" one another, such Rate Zone pricing is also proposed to be set uniformly. For example, if in compliance the DS-3 Distribution Delivery price in Rate Zone II is set to move from \$3.769/kW to \$4.50/kW and the comparable price in Rate Zone III is set to move from \$4.53/kW to \$4.45/kW, the two would be combined to establish a uniform price for the two Rate Zones because the prices would otherwise "cross-over" each other. Prices for proposed DS-6 are to be set uniformly among Rate Zones. Costs among Rate Zones are slightly outside of the 10% bandwidth compared to the AIC average (within +/- 13%). However, customers in this class are expected to see a rate decrease from their otherwise applicable DS rate. In a sense, the prices

cross-over each other as customers experience a net rate decrease under the uniform DS-6 rate 584 from their applicable RZ DS-3 or DS-4 service. 585 Once uniform prices are accepted for a given rate class in two or more Rate Zones, Q. 586 is it your proposal that such uniformity be retained in future rate case filings? 587 588 A. Yes. Until all rate classes have uniform pricing among each of the Rate Zones, the Company would still calculate individual Rate Zone class cost of service studies. For any Rate 589 Zone classes combined in a previous proceeding, the class cost of service results would be added 590 together for determining overall class revenue requirement targets and prices, similar to the 591 approach used in this proceeding. Continued movement of pricing in other rate classes should be 592 made subject to an evaluation of cost of service and potential bill impacts. 593 Based on the uniform pricing criterion for DS-1, DS-2, DS-3 and DS-4 Primary 594 Q. supply voltage, DS-3 and DS-4 High Voltage, the cost of service results presented by Mr. 595 596 Schonhoff, and proposed prices in Docket No. 13-0301, would you expect additional prices 597 uniformity among Rate Zones to occur? Yes. The cost of service for DS-1 Rate Zones I and II are within 10% of the combined 598 A. average for the two Rate Zones. Also, proposed prices in Docket No. 13-0301 are likewise 599 600 within 10% of the combined average total for the rate class. I would expect that future application of the rate design methodology would indicate that the Distribution Delivery Charges 601 for DS-1 RZ I and II become uniform. 602 DS-2 shows that costs for RZ I and RZ III are within 10% of the combined average total 603

for the two Rate Zones. The proposed pricing is very close among all of the Rate Zones. I

604

would expect that future application of the rate design methodology would indicate that the Distribution Delivery Charges for DS-2 at least among RZ I and RZ III become uniform.

DS-3 Primary supply voltage shows that costs among RZ I and RZ II are within 10% of the combined average total for the RZs. Also, proposed prices in Docket No. 13-0301 are likewise within 10% of the combined average total for the rate class for RZ I and II. I would expect that future application of the rate design methodology would indicate that the Distribution Delivery Charges for DS-3 Primary supply voltage for RZ I and II become uniform.

DS-3 High Voltage does not have similar cost among RZs. Prices also show greater than 10% difference. Thus the expectation is that this voltage subclass may continue to have independent RZ pricing for the time being.

DS-4 Primary supply voltage show average costs between RZ I and RZ III are within 10%; however, average prices are not within the 10% criteria. I would expect this voltage subclass may continue to have independent RZ pricing for the time being.

DS-4 High Voltage does not show cost uniformity within 10%. Thus the expectation is that these voltage subclasses may continue to have independent RZ pricing for the time being.

B. Pricing for DS-3 and DS-4 +100 kV Supply Service

Q. What is your proposal regarding DS-3 +100 kV supply voltage customers?

A. For DS-3 +100 kV supply voltage service, the prices are proposed to become uniform at the next available opportunity. The Distribution Delivery Charge in RZ I is \$1.696/kW and proposed to be \$1.523/kW Docket No. 13-0301. In contrast, the RZ II and RZ III comparable charges are \$0.045/kW in each RZ under both current rates and in Docket No. 13-0301 proposed rates. The high level of RZ I charge was an outcome of applying the revenue allocation methodology approved in Docket Nos. 09-0306 (cons.). The resulting +100 kV price is greater

than that for DS-3 High Voltage service (only \$0.965/kW under present rates and \$0.90/kW under proposed Docket No. 13-0301 prices). The High Voltage subclass uses more delivery service assets than the +100 kV subclass, thus should bear greater costs and prices. However, the opposite result is occurring. This subclass was issued 17 bills in the test-year among all three RZs. RZ I experienced five monthly bills while RZ III experienced six bills for two separate customers (12 bills total). RZ II did not show any customers in the test-year. The paucity of data has made setting rates for the category challenging.

To address the dearth of information for this subclass, AIC proposes to rely upon the average cost data for both DS-3 and DS-4 +100 kV customers to establish DS-3 +100 kV prices. Specifically, the sum of DS-3 and DS-4 +100 kV demand-related revenue requirement net of Transformation Charge revenue divided by the sum of DS-3 and DS-4 +100 kV billing demands for all RZ will be used to establish the DS-3 + 100 kV Distribution Delivery Charge. The DS-4 +100 kV supply voltage subclass contains several customers, and billing demands exceeding 1,000,000 kW/month. Including the DS-4 subclass will produce more stable and reasonable results. The DS-3 +100 kV customers often have been DS-4+100 kV customers at one time or another in the past several years and so including them in this context is not without precedent. The proposed methodology improves rate continuity. Based on the results presented in Docket No. 13-0301, the DS-3 +100 kV price would be \$0.314/kW (the cost basis for DS-3 and DS-4 +100 kV described above).

I address the treatment of any revenue deficiency or surplus resulting from the DS-3 +100 kV pricing methodology within the "revenue allocation" discussion.

Q. What is your proposal regarding DS-4 +100 kV supply voltage customers?

A. The DS-4 +100 kV supply voltage Distribution Delivery Charges are all very small, ranging from \$0.016/kW for RZ I to \$0.030 for RZ II. This compares to High Voltage prices which range from about \$0.50/kW to about \$1.00/kW depending on Rate Zone. AIC proposes to set the DS-4 +100 kV charges to be uniform among Rate Zones, equal to the weighted average price established in Docket No. 13-0301. As discussed above, the cost basis for this charge would support about \$0.314/kW (on an AIC average basis). The Rate Zone weighted average price is \$0.0236/kW under proposed Docket No. 13-0301 prices (\$0.0237/kW under current prices). By holding pricing to the average current price rather than moving toward the uniform cost-based price, further progress can be made toward establishing a uniform Distribution Tax value.

Holding all other variables constant, moving DS-4 +100 kV Distribution Delivery Charges to a uniform average price would increase RZ I revenue by 6.1% (an average of \$0.000013/kWh), and decrease RZ II and RZ III by 1.3% (average -\$0.000016/kWh) and 1.6% (average -\$0.000004/kWh), respectively, based on proposed Docket No. 13-0301 prices.

Q.

+100 kV supply voltage service customers?

- C. Transformation Capacity Charge for RZ II DS-4 +100 kV Supply Service

 Are you departing from uniform Transformation Capacity Charges for RZ II DS-4
- A. Yes, but only for customers taking that category of service as of December 31, 2012. The Company has specifically identified assets used by +100 kV customers for transformation service, and the cost of service results warrant a lower rate for RZ II.

The Rate Zone II DS-4 +100 kV customer group is different from their counterpart customers in RZ I and III. RZ II +100 kV customers make extensive use of Transformation service offered by the Company. Of the 2.036 million kW of Transformation kW used by AIC's

DS-4 +100 kV customers, 1.9 million kW is associated with RZ II. Much of the transformation equipment installed for RZ II customers was installed late 1970's and early 1980's, resulting in a well depreciated plant balance. A lower cost basis therefore warrants a lower price. A Transformation Capacity Charge of \$0.15/kW has been established for RZ II +100 kV DS-4 customers taking Transformation service from AIC as of December 31, 2012. All other customers, including new customers, those reclassifying from DS-3 +100 kV, or those that reconductor from a lower voltage up to +100 kV would pay the uniform Transformation Capacity Charge of \$0.59/kW for transformation service. The lower price is not warranted for those other customers because it is not linked to their costs. The replacement costs for these facilities are greater than \$0.15/kW, and the cost to serve new customers would likewise likely be greater. The \$0.15/kW charge may be revisited if changes in transformation equipment investment serving RZ II +100 kV customers as of 12/31/12 warrant an adjustment.

D. Pricing for DS-5 Lighting Service

Q. What is your pricing proposal for DS-5?

A. The DS-5 Fixture Charges among Rate Zone II and III are within 10% of the combined total of the Rate Zones, although when combined with the Distribution Delivery Charge the combined total falls just outside of 10% of the combined total of the RZs. The cost, reduced to deduct miscellaneous revenue unique to the lighting class for each RZ, is within 10%. Viewing the cost after the miscellaneous revenue deduction is appropriate because Fixture Charges and Distribution Delivery Charges are established based on recovering the allocated class revenue requirement net of such miscellaneous revenue. At first review, combined pricing for the two RZs would not occur because existing prices are not similar enough. However, the allocated revenue requirement changes to the RZ II and RZ III DS-5 classes result in new prices "crossing"

over" each other. Accordingly, I would expect that DS-5 pricing for Rate Zones II and III may 696 be uniform when the methodology is applied in the next MAP-P update proceeding. The "Pole 697 Charge" for Rate Zone III is still proposed to remain fixed at \$6.94. The Fixture Charges for 698 Rate Zone I are still well below those for Rate Zone II and III, thus uniformity is unlikely in the 699 next rate proceeding. Any rate increase (or decrease) for Rate Zone I DS-5 should be to the 700 Fixture Charges first, up to the level of the Fixture Charges of other Rate Zones. Once the 701 Fixture Charges are uniform among all Rate Zones, the Rate Zone I Distribution Delivery 702 Charge may be raised to achieve any remaining revenue requirement responsibility (up to the 703 level of the other Rate Zones). The Rate Zone I Distribution Delivery Charge is presently 704 \$0.0/kWh (no charge). This contrasts to Distribution Delivery Charges in Rate Zone II near 705 706 \$0.015/kWh and Rate Zone III of about \$0.01/kWh.

E. "Included In Rates" Uncollectible Values

- 708 Q. What are the "Uncollectible Recovered in Base Rates" values shown in the Rate
- 709 MAP-P Informational Sheet?

707

- A. The values are shown in each delivery service rate for informational purposes, considered a subset of the Customer Charge, and used by AIC to track the amount of uncollectible expense "included in rates" for administration of Rider EUA Electric Uncollectible Adjustment (Rider EUA).
- 714 Q. What is your proposal for determining the amount of Uncollectible Recovered in
- 715 Base Rates amounts?
- 716 A. The process will begin as it does presently, where values are updated to correspond with 717 the level of uncollectible expense determined in the test-year. A recent change to Rider EUA

will assess EUA Adjustment charges or credits to two customer groups, Residential and Nonresidential, starting with the 2012 Reporting Year. Previous to this tariff change, the EUA
Adjustment applied to DS-1, DS-2, DS-3, and DS-4 separately. Because non-residential average
class level data will suffice for administering Rider EUA, the "included in rates" value is
proposed to be condensed into a single non-residential "Uncollectible Recovered in Base Rates"
value.

Q. When is it appropriate to set uniform "Uncollectible Recovered in Base Rates"

values among Rate Zones?

A. It is appropriate to make the change in this proceeding, which would impact the 2015 "reporting year" and reflected in charges or credits to customers beginning in June 2016. The present methodology for allocating uncollectible expense (and net write-off expense as of 2012) relies upon the relative weighting of Account 904 expense for each Rate Zone to the total Account 904 expense for AIC for the period January through September 2010. As discussed by Mr. Martin, AIC is proposing to allocate uncollectible expense among RZ based on the relative weighting of customers. A customer weighted value will produce values that are similar among RZ. Because the underlying cost data is substantially uniform, it makes sense to move the "Uncollectible Recovered in Base Rates" toward uniformity for residential and non-residential customers, respectively, among RZs.

F. Summary of Prices and Revenues

737 Q. Does AIC have a summary comparing prices between those proposed in Docket No.

13-0301 and those that would result if the revenue neutral changes are accepted?

Mr. Schonhoff sponsors Ameren Exhibit 2.7 showing this comparison. The price A. 739 740 changes shift revenue responsibility and recovery among RZ and classes within RZ. In aggregate, the hypothetical prices generate the same amount of revenue as those proposed in 741 Docket No. 13-0301. Ameren Exhibit 1.3 shows a revenue proof substantially similar in format 742 to Part 285 Schedule E-5. Test-year billing units from Docket No. 13-0301 (2012 base) 743 multiplied by charges proposed in Docket No. 13-0301 and the hypothetical revenue neutral 744 prices that would result from applying the methodology in this proceeding is modeled. 745 VI. **TARIFF CHANGES** 746 Q. What tariff changes are necessary to Rate MAP-P to implement the proposals in 747 this proceeding? 748 Rate MAP-P will require minor "housekeeping" modifications to replace references to 749 A. Docket Nos. 09-0306 (cons.) with the docket number for this proceeding on Sheet 16.008 in the 750 751 section pertaining to pricing and revenue allocation procedures. Additionally, DS-6 needs to be incorporated within Rate MAP-P, also on Sheet No. 16.008, to add the following paragraph at 752 the end of the "Determination of Billing Determinants" section: 753 754 "DS-6 Temperature Sensitive Delivery Service The temperature sensitive service class encourages shifting of use away from warm temperature 755 days. Therefore, there is no regression model developed for weather normalization and its 756 billing determinants are not weather normalized." 757 758 759 These changes are shown in Ameren Exhibit 1.4. 760 Q. Are changes to other tariff sheets needed to implement rate redesign proposals? Yes. Rate DS-6 is requested for approval, as shown in Ameren Exhibit 2.9 to Mr. 761 A. 762 Schonhoff's testimony. Approval of Rate DS-6 will require changes to several other tariffs to 763 incorporate references to DS-6.

AIC requests that Rate DS-6 become effective for service beginning no sooner than 764 January 2015. AIC will also file minor modifications to its Electric Service Schedule (i.e., tariff 765 766 book) in several areas to accommodate the addition of DS-6. For example, Table of Contents, Customer Terms and Conditions, Standards and Qualifications, Supplier Terms and Conditions, 767 Riders HSS – Hourly Supply Service, Rider NM – Net Metering, Supplemental Customer 768 Charges, Rider EDR – Energy Efficiency and Demand-Response Cost Recovery, Rider EEA – 769 Electric Environmental Adjustment, and Rider TS – Transmission Service, to name a few, will 770 need to be modified to include new Rate DS-6. Also, as explained by Mr. Schonhoff, DS-6 is 771 intended to replace the "rate limiter" provision contained in Rates DS-3 and DS-4. Changes to 772 DS-3 and DS-4 to remove applicability of the rate limiter provision starting with January 2015 773 774 bills would also be needed. These other housekeeping changes to incorporate DS-6 will be complete prior to January 2015. 775 If the "Uncollectible Recovered in Base Rates" values are changed to become 776 Q.

- Q. If the "Uncollectible Recovered in Base Rates" values are changed to become uniform, and the expense allocation proposed by Mr. Martin are accepted, are changes to Rider EUA necessary?
- 779 A. Yes. Changes would be needed to condense administration of the tariff from individual 780 Rate Zones to one without Rate Zone distinction for the period starting with the 2015 "reporting 781 year". The Company will work with Staff to determine appropriate changes to Rider EUA, and 782 submit those changes shortly after this proceeding concludes.

783 VII. <u>CONCLUSION</u>

- 784 Q. Does this conclude your direct testimony?
- 785 A. Yes, it does.

APPENDIX

STATEMENT OF QUALIFICATIONS OF LEONARD M. JONES

I graduated from Western Illinois University with a Bachelor of Arts Degree in Economics in 1987. In 1988, I received a Master of Arts Degree in Economics, also from Western Illinois University. From 1988 through 2004 I was employed by Illinois Power Company ("Illinois Power") as a Rate Analyst, Senior Rate Analyst, Rate Specialist, Team Leader - Costing and Economic Services, and Director – Business Planning and Forecasting. Shortly after completion of Ameren Corporation's ("Ameren") acquisition of Illinois Power, I became Managing Supervisor – Restructured Services, Regulatory Policy and Planning. In 2008, I was promoted to my current position.

I previously testified before the Illinois Commerce Commission in Docket No. 91-0335, regarding Illinois Power's electric marginal cost of service study; Docket No. 93-0183, regarding Illinois Power's gas marginal cost of service study; Docket No. 98-0348, regarding Illinois Power's proposed Rider DA-RTP II; Docket No. 98-0680, regarding the investigation concerning certain tariff provisions under Section 16-108 of the Public Utilities Act and related issues; Docket No. 98-0769, regarding requirements governing the form and content of contract summaries for the 1999 Neutral Fact Finder; Docket Nos. 99-0120 & 99-0134 (Cons.) regarding approval of Illinois Power's Delivery Service Implementation Plan and Tariffs; Docket Nos. 00-0259/00-0395/00-0461 (Cons.) regarding proposed Rider MVI and revisions to Rider TC; Docket 01-0432 regarding electric Delivery Service Tariff rate design and related matters; Docket 04-0476 regarding gas rate design; Docket Nos. 06-0070/06-0071/06-0072 (Cons.) regarding electric Delivery Service Tariff rate design and related matters; Docket Nos. 06-0691/06-0692/06-0693 (Cons.) regarding residential real-time pricing tariffs; Docket 06-0800

regarding an investigation into changes to auction process and the Ameren Illinois Utilities' market value tariffs (Rider MV); Docket 07-0165 regarding an investigation into the Ameren Illinois Utilities' rate design; Docket 07-0527 regarding tariff changes resulting from passage of the IPA Act; Docket 07-0585 – 07-0590 (cons.) regarding electric rate design; Docket 07-0539 regarding electric energy efficiency programs; Docket 08-0104 regarding gas energy efficiency programs; Docket 09-0306 – 09-0311 (cons.) regarding electric rate design; Docket 09-0535 regarding Rider EDR and GER reconciliation; Docket 10-0095 regarding tariff changes required for on-bill financing programs; Docket 10-0517 regarding a petition for an accounting order; Docket Nos. 11-0279 and 11-0282 (Cons.) regarding electric Delivery Service Tariff rate design and related matters; Docket 11-0354 – 11-0356 (cons.) regarding reconciliation of power procurement costs with expenses; Docket 11-0358 regarding purchase of uncollectible receivables tariff provisions; Docket 11-0383 regarding Rider TS-Transmission Service reconciliation; Docket 12-0001 regarding initiation of electric formula ratemaking through Rate MAP-P – Modernization Action Plan – Pricing; Docket 12-0244 regarding approval of AIC's AMI plan; Docket 12-0293 regarding Rate MAP-P annual update filing; Docket 13-0105 regarding approval of Rider PTR - Peak Time Rebate; and Docket 13-0192 regarding gas rate design matters.